is to regulate the flow of water and to prevent the springs from drying up during the dry season.

As I have said, Sir, there is no difference of opinion between the mover and the Government. I hope he will withdraw his motion.

MR. C. JEBAMONY NADAR: I withdraw the motion.

The motion was, by leave, withdrawn.

The motion that a sum of Rs. 7,25,438 under Demand XII—Forest be granted was put to vote and carried.

The Demand was passed and the grant was made.

DEMAND IX—WATER WORKS AND DRAINAGE DEPARTMENT.

VASTUVIDYA KUSALA C. BALAKRISHNA RAO (*Water Works and Drainage Engineer to Government*): Sir, I rise to move for a grant not exceeding Rs. 25,82,640, under demand IX—Water Works and Drainage.

Motions 341 and 342.

The following motions were not moved :—

MR. P. K. KUMARAN :

341. To reduce the allotment of Rs. 9,636 for Testing Foreman, etc., by Re 1.

MR. K. NARAYANAPERUMAL NADAR:

342. To reduce the allotment of Rs. 2,820 for travelling allowances by Re. 1.

The motion that a sum of Rs. 25,82,640, under Demand IX—Water Works and Drainage Department be granted, was put to vote and carried.

The Demand was passed and the grant was made.

DEMAND XIV—GENERAL ADMINISTRATION, FINANCIAL SECRETARIAT AND ACCOUNT OFFICE.

RAO BAHADUR A. RENGASWAMI AIYAR (*Financial Secretary to Government*): Sir, I rise to move for a grant not exceeding Rs. 2,06,147, under Demand XIV—General Administration Financial Secretariat and Account Office.

Motion No. 343.

MR. KANNARA GOPALA PANICKAR: Sir, I beg to make the following motion :

To reduce the allotment of Rs. 10,891 for Clerk, Typists etc., by Re. 1.

My object is to discuss the bifurcation of Finance from Accounts. സർ, ക്ലാർക്കുമാർക്കും ടൈപ്പിസ്റ്റുമാർക്കും മറ്റുമുള്ള ഫണ്ടിൽ നിന്ന് ഒരു രൂപാ കുറയ്ക്കണമെന്നുള്ള ഉപദേശേന ഞാൻ അവതരിപ്പിച്ചുകൊള്ളുന്നു. വളരെക്കാലമായിട്ട് ഫിനാൻഷ്യൽ സെക്രട്ടറിയേറ്റും അക്കൗണ്ടാഫീസും ഒന്നായിട്ടുതന്നെ കിടക്കുകയായിരുന്നു.

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[Kannara Gopala Panickar.]

അ കാലത്തു ഇതു രണ്ടും മന്നായി നടത്തിയതുകൊണ്ടു ഗവണ്മെൻറിനൊ ജനങ്ങൾക്കൊ യാതൊരുനഷ്ടവും ഇല്ലായിരുന്നു. ഫൈനാൻസും അക്കൌണ്ട്സും രണ്ടാക്കുന്നതു ഗവണ്മെൻറിനു കാര്യനടത്തിപ്പിനു സൌകര്യവും പ്രയോജനവും ആയിരിക്കുമെന്നുള്ള വിശ്വാസത്തിലാണു ഫിനാൻസും അക്കൌൺസും വിഭജിച്ചതു. ഇപ്പോൾ ഒ കൊല്ലമായിട്ടു ഫൈനാൻസുസെക്ഷൻ അക്കൌണ്ട്സിൽനിന്നും വേർതിരിച്ചു നടത്തിവരികയാണു്. ഫ ഫ ഫ ഒ-ൽ അക്കൌണ്ടാഫീസിലേക്കു മാത്രം ബഡ്ജററുചെയ്തതു ഫ,വെ,ൻ൪ന്ന രൂപയാണു്. ഫൈനാൻസും അക്കൌണ്ട്സും രണ്ടായി വേർതിരിച്ചതു കാര്യക്ഷമമായനിലയിൽ ജോലി നടത്തുന്നതിനോ അല്ലെങ്കിൽ ഗവണ്മെൻറിനു ലാഭമുണ്ടാക്കുന്നതിനൊ ആയിരിക്കുമെന്നു് പലരും പ്രതീക്ഷിച്ചിരുന്നു. എന്നാൽ ബഡ്ജററിലെ എമൌണ്ടു് കണ്ടിട്ടു് ഓരോകൊല്ലവും ചെലവു കൂടുതൽ കൂടുതലായിവരുന്നതല്ലാതെ കുറയുന്ന ലക്ഷണങ്ങളൊന്നും കാണുന്നില്ല. ഇതു കാണുമ്പോൾ ആളുകൾക്കു് വേണ്ടി ഉദ്യോഗം സൃഷ്ടിക്കുന്നതിനുവേണ്ടിയാണോ ഫൈനാൻസു് അക്കൌണ്ട്സിൽനിന്നും വേർതിരിച്ചതു് എന്നു തോന്നിപ്പോകുന്നു. ഫ ഫ ഠ-ൽ ഫ,വെ,നഠഠ രൂപയും ഫ ഫ ഫ-ൽ ഫ,മെ,ഠഠ രൂപയും ഫ ഫ ഒ-ൽ ഫ,വെ,ൻ൪ന്ന രൂപയും ഫ ഫ ന-ൽ ഫ,ൻന്ന,ഫ൪ രൂപയും ആണു് ബഡ്ജറു ചെയ്തിരിക്കുന്നതു്. ഫൈനാൻഷ്യൽ സെക്രട്ടറിയേററിലേക്കു ഫ ഫ ഫ-ൽ ഫ ഠ,ഭ ഠ രൂപയും ഫ ഫ ഒ-ൽ ഒ,ൻവ ഒ. രൂപയും ഫ ഫ ന-ൽ ന്ന,ഭന രൂപയും നീക്കിവച്ചിട്ടുള്ളതിനും പുറമേയാണു ഞാൻ മുമ്പേപറഞ്ഞതു് ചെലവഴിച്ചിരിക്കുന്നതു്. ഈ കണക്കനുസരിച്ചു നോക്കുന്നതായാൽ ആണ്ടുതോറും അക്കൌണ്ടാഫീസിലേക്കും ഫൈനാൻഷ്യൽ സെക്രട്ടറിയേററിലേക്കും ചെലവു ചെയ്യുന്ന സംഖ്യ ക്രമേണ കൂടിക്കൂടിവരുന്നതായി കാണാം. അതിൻെറ ആവശ്യമില്ലെന്നാണു് എനിക്കു പറയാനുള്ളതു് തിരുവിതാംകൂറിനെപ്പോലെയുള്ള ഒരു ചെറിയ രാജ്യത്തു അക്കൌണ്ട്സിനേയും ഫൈനാൻസിനേയും രണ്ടായി വേർതിരിച്ചു് ഒരു ഭീമമായ സംഖ്യ ചെലവു ചെയ്യുന്നതു ശരിയല്ലെന്നാണു് എനിക്കഭിപ്രായമുള്ളതു്. ചില ആളുകൾക്കുവേണ്ടി ഉദ്യോഗങ്ങൾ സൃഷ്ടിക്കുക എന്നുള്ള നയം ഒരിക്കലും അനുകരണീയമല്ല. ആവശ്യങ്ങൾക്കുവേണ്ടിയാണു ഉദ്യോഗങ്ങൾ സൃഷ്ടിക്കേണ്ടതു്. അക്കൌണ്ടാഫീസും ഫൈനാൻഷ്യൽസെക്രട്ടറിയേറ്റും വേർതിരിച്ചതു ഒരു ഉദ്യോഗസ്ഥനെ നിയമിക്കാനാണോ എന്നു തോന്നി

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പ്പോകും എന്നു ഞാൻ പറഞ്ഞു. അതു് അശേഷം ആശാസ്യമാണു് എന്നു തോന്നുന്നില്ല. ഇപ്പോഴത്തെ ഫൈനാൻഷ്യൽസെക്രട്ടറി രണ്ടു ബഡ്ജറാണു് അവതരിപ്പിച്ചിരിക്കുന്നതു്, അതായതു് ഫ്രഫ-ലേയും ഫ്രഫ്ലേയും ഈ രണ്ടു ബഡ്ജറുകൾകൊണ്ടും തിരുവിതാംകൂറിലേക്കുകൂടുതൽ ചെലവുമുണ്ടാക്കുന്ന ചില ഏർപ്പാടുകൾ വരുത്തിയിരിക്കുന്നുവെന്നല്ലാതെ വാസ്തവത്തിൽ രാജ്യത്തിനു് എന്തെങ്കിലും ലാഭമുണ്ടാക്കുന്നതായതൊന്നുംതന്നെ ഇതിൽ കാണുന്നില്ല. ഈ കാര്യങ്ങളെല്ലാം പൊതുവെ ഗവണ്മെൻറിന്റെ ശ്രദ്ധയിൽ കൊണ്ടുവരാൻവേണ്ടി ഞാൻ ഈ ഉപക്ഷേപം അവതരിപ്പിച്ചുകൊള്ളുന്നു.

RAO BAHADUR A. RENGASWAMI AIYAR: Sir, the separation of the Financial Secretariat from the Account Office was introduced, not on the spur of the moment, but as a result of years of persistent and repeated representations made before the old Sri Mulam Popular Assembly and the Legislature of the country. In 1111 the Assembly voted, by an overwhelming majority, the funds necessary for the separation of the two offices. As honourable members are aware, the scheme was introduced last year, and the reasons which weighed with the Legislature in granting the funds necessary for the purpose can be ascertained by reference to the proceedings of both the Houses of the Legislature. Briefly, these are the reasons.

The duties and functions of the Financial Secretary and the Account Officer are essentially different, and therefore cannot be performed by a single officer without sacrifice of principle and without putting himself in anomalous positions. For instance, it is the duty of the Financial Secretary to frame rules and financial orders for the acceptance of the Government. The Account Officer has to apply such orders. The function of framing these orders as well as of applying them cannot be done properly by one and the same officer. More over, with the expansion of the Legislature and the growth in the complication of the administrative machinery, the work of the Account Officer as well as of the Financial Secretary has increased enormously. The Account Officer has to prepare the Audit and Appropriation Report and present it to the Public Accounts Committee where the Financial Secretary has also to be present and to answer the points. There, the Account Officer has to play the part of the accuser, and the Financial Secretary that of the accused. Naturally, the two parts cannot be played by a single officer.

These are the theoretical objections to the combination of the two offices in one officer. Also, in practice, it was found impossible for a single officer to discharge properly the duties of both the offices. The work, as I have said has increased enormously, and, consistent with efficiency, one officer could not discharge the functions of both the

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[Rao Bahadur A. Rengaswami Aiyar.]

offices. The audit or the financial work could not be done properly. So it was necessary on practical grounds also to separate and to appoint two officers for the performance of this work. Now, the Financial Secretary has been allotted the work of the Railway Secretary also. He is doing the railway work also. Briefly the position is that the Financial Secretary is the custodian of the financial conscience of Government. He has to advise in all cases before Government sanction the proposals. The Account Officer has to carry them out.

As regards the cost, the net cost on account of the Financial Office amounts to about Rs. 16,000, after allowing for the cost of the establishment which existed even before the separation and allowing for the cost of doing the railway work also. So the cost is not much. In Mysore, for instance, there is a Financial Member of Council as well as a Financial Secretary. I think the Head of the Government the Chief Secretary and the other Secretaries are entitled to the assistance of a separate and independent Financial Secretary.

Now the Financial Secretary has several miscellaneous Financial duties also. Here the Financial Secretary is the Chairman of the Land Mortgage Bank. He is the Government Director of the State Aided Bank. He was one of the Government Directors of the late Sugar Company, Thuckalay. He is the Government Director of the Sugars and Chemicals Ltd. He is also a member of various other committees such as the Army Committee, the Stores Purchase Committee, the Transport Committee and the Maramat Committee, and he is also a member of various other *ad hoc* committees and conferences, which are necessary for the proper performance of the Secretariat work. So, I do not think, Sir, the additional cost of Rs. 16,000 is too much compared with the advantages and efficiency which result from the separation of this office.

MR. A. THANU PILLAI: Can the Financial Secretary tell us how the work in the Financial Secretariat has improved since the separation of that Secretariat from the Account Office ?

RAO BAHADUR A. RENGASWAMI AIYAR: Just as I was explaining, Sir, and I believe the honourable member himself as a member of one of the Councils pressed for the separation of the two offices.

MR. A. THANU PILLAI: That is why I wish to know how the work has improved since the separation ?

RAO BAHADUR A. RENGASWAMI AIYAR: There is a difference of outlook because there is a different officer. Take the Standardisation for instance. What happened was that the officer who framed the rules himself applied them as Audit Officer. Now there is a lot of grievance. It has been brought home to me after I took charge that the orders were not applied properly in some cases. I say that as an instance. A number of instances will be found to show that the combination of the functions in one single officer was not wholesome.

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Sir, I may also mention that the Financial Secretary is a member of the Finance Committee and of the Public Accounts Committee. On account of the increasing participation of the Assembly in the financial administration of the country, it is necessary that the Government should have a separate and independent Financial Secretary. I think the money spent is fully worth it. I therefore request the honourable mover of the motion to withdraw it.

MR. KANNARA GOPALA PANICKAR: I beg leave to withdraw the motion.

The motion was, by leave of the House, withdrawn.

Motions 344 to 346.

The following motions were not moved :—

MR. KANNARA GOPALA PANICKAR:

344. To omit the allotment of Rs. 2,000 for travelling allowances.

MR. C. JEBAMONY NADAR:

345. To reduce the allotment of Rs. 1,82,154 for Account Office by Re. 1.

MR. K. T. THOMAS:

346. To reduce the total allotment of Rs. 2,06,147 under Demand XIV by Re. 1.

The motion that a sum of Rs. 2,06,147 under Demand No. XIV—General Administration Financial Secretariat and Account Office be granted, was put and carried.

The Demand was passed and the grant was made.

DEMAND No. XV—POLICE.

MR. R. PITCHU AIYANGAR (*Commissioner of Police*): Sir, I rise to move for a grant not exceeding Rs. 7,59,451 under Demand XV—Police.

Motion No. 347.

MR. C. JEBAMONY NADAR: Sir, I move the following motion:

To reduce the allotment of Rs. 1,920 for Inspector as Office Manager by Re. 1.

My object in moving it is to bring to the notice of Government the insufficient representation of certain communities such as Hindu Nadar, S. I. U. C. Christians, Krishnan Vaka and Chetties in the Police Department. These people inhabit the southern parts of the Trivandrum Division. The Chetties and Krishnan Vaka people are found mainly in the taluks of Kalkulam and Vilavankod. For the purpose of classification since they do not have the requisite number, they are classified under "other Hindus". So far as Hindu Nadars are concerned, they are separately classified. Similarly also the S. I. U. C. Christians. Among the D. S. P's, A. S. P's, Inspectors and the Temporary Inspectors, there is not even a single officer from any of these communities except one Hindu Nadar as Inspector. Of course we have had much talk against communal representation. Yet I do feel that I must move this motion because though somebody would call it a cancer, to me it appears the only way to prevent such a cancer is to remove the bad blood

MR. A. THANU PILLAI: On a point of order. I wish to know how this can be discussed under the motion before the House.

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